

Message Text

CONFIDENTIAL

PAGE 01 BUDAPE 00327 010751Z

ACTION EUR-12

INFO OCT-01 IO-13 CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06

ACDA-07 SAJ-01 DHA-02 ERDA-05 OIC-02 OMB-01 TRSE-00

ISO-00 /089 W

-----011021Z 002625 /23-12

R 311357Z JAN 77

FM AMEMBASSY BUDAPEST

TO SECSTATE WASHDC 7827

INFO AMEMBASSY BELGRADE

AMEMBASSY BERLIN

AMEMBASSY BONN

AMEMBASSY BUCHAREST

AMEMBASSY THE HAGUE

AMEMBASSY HELKINKI

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

AMEMBASSY STOCKHOLM

AMEMBASSY VIENNA

AMEMBASSY WARSAW

USMISSION NATO BRUSSELS

USMISSION GENEVA

C O N F I D E N T I A L BUDAPEST 0327

E.O. 11652: GDS

TAGS: PFOR, CSCE, US, HU

SUBJECT: RECONCILING OF BILATERAL CONSULTATIONS WITH GOH ON CSCE
IMPLEMENTATION WITH MULTILATERAL APPROACH TO BE TAKEN IN BELGRADE

REF: A. STATE 009708 (NOTAL); B. BUDAPEST 0193 (NOTAL);

C. BUDAPEST A-04 (NOTAL); D. BONN 01539 (NOTAL)

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BUDAPE 00327 010751Z

1. EMBASSY WISHES TO SIGNAL PROBLEMS WHICH MAY BE DEVELOP-
ING WITH RESPECT TO CURRENT HANDLING BY US AND NATO ALLIES
OF BILATERAL PROPOSALS MADE TO THEM BY GOH FOR IMPLEMENTATION
OF HELSINKI FINAL ACT. WE ARE CONCERNED THAT FAILURE
ON THE PART OF SOME NEUTRALS AND SOME OF OUR ALLIES TO
RESPOND TO GOH PROPOSALS WITH COUNTERPROPOSALS MIGHT
PERMIT HUNGARIANS TO ARGUE AT BELGRADE THAT WESTERN

COUNTRIES ARE ON WHOLE SATISFIED WITH GOH ACTIONS IN IMPLEMENTING FINAL ACT, OR AT LEAST DO NOT HAVE ANY SPECIFIC, PRACTICAL SUGGESTIONS TO MAKE TO GOH. THIS WOULD BE ESPECIALLY TRUE SINCE IN MOST CASES HUNGARIANS INCLUDED MANY AREAS OF MUTUAL COOPERATION IN THEIR PROPOSALS AND RESPONDENTS ARE ACKNOWLEDGING THESE AREAS OF COOPERATION, IN SOME CASES, WITHOUT SUGGESTING AREAS WHERE IMPROVED COOPERATION OR IMPLEMENTATION OF FINAL ACT IS CALLED FOR ON PART OF GOH.

2. PROBLEM WOULD PROBABLY BE MORE ACUTE WITH RESPECT TO SOME SMALLER STATES, APPARENTLY SUBJECT TO TENDENCEY NOT TO PRESS CERTAIN ISSUES BECAUSE THEY DO NOT APPEAR TO BE RELEVANT IN A BILATERAL CONTEXT. THUS, FINLAND AND DENMARK, FOR INSTANCE, HAVE NO REASON TO PRESS ON BILATERAL BASIS FOR GREATER DISTRIBUTION OF THEIR PERIODICALS AND NEWSPAPERS IN HUNGARY. THEY COULD NOT REASONABLY EXPECT, GIVEN LANGUAGE BARRIER, THAT HUNGARIAN PUBLIC WOULD BE INTERESTED IN THEM. SIMILARLY, COUNTRIES WHERE FEW HUNGARIAN EMIGRES RESIDE MAY NOT BE INTERESTED IN PRESSING FAMILY REUNIFICATION ON BILATERAL BASIS. YET THESE SAME COUNTRIES WOULD PRESUMABLY SUPPORT GREATER FLOW OF INFORMATION AND HUMANITARIAN ATTITUDE ON FAMILY REUNIFICATION AT BELGRADE AS THEY DID AT HELSINKI.

3. SOME CORROBORATION OF EXISTENCE OF PROBLEM IS PROVIDED BY WHAT WE KNOW ABOUT WESTERN RESPONSES MADE SO FAR TO HUNGARIAN PROPOSALS. ONLY UK AND FRANCE SEEM TO HAVE FOLLOWED SAME APPROACH AS US, THAT IS, MAKING CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BUDAPE 00327 010751Z

DETAILED COUNTERPROPOSALS IN A CONSTRUCTIVE CONTEXT. FRG (SEPTTEL) SEEMS TO HAVE NOT PRESSED GOH VERY HARD TO GET ADDITIONAL IMPLEMENTATION. FINLAND AND SWEDEN ALSO APPEAR TO LEAVE HUNGARY COMPLETELY OFF THE HOOK.

4. DEPARTMENT MAY WISH TO SUGGEST THAT USNATO SHARE OUR VIEWS ON QUESTION OF HUNGARIAN INITIATIVES WITH OUR ALLIES AND THAT OUR EMBASSIES IN NEUTRAL COUNTRIES DO LIKEWISE, WITH A VIEW TOWARDS ENCOURAGING COUNTERPROPOSALS BEING MADE TO GOH WHICH WILL INCREASE PRESSURE FOR FINAL ACT IMPLEMENTATION BEFORE AND BEYOND BELGRADE 77. WE UNDERSTAND THAT BELGIUM, NETHERLANDS, DENMARK AND NORWAY HAVE NOT YET RESPONDED TO HUNGARIAN INITIATIVE AND THAT DEPUTY FOREIGN MINISTER JANOS NAGY WILL BE VISITING THOSE COUNTRIES SOON (NETHERLANDS APRIL 25) TO GET RESPONSE. SIMILARLY OTHERS AMONG REPORTEDLY 18 RECIPIENTS OF HUNGARIAN PROPOSALS HAVE PROBABLY NOT GIVEN THEIR RESPONSES YET. WE NOTE PARTICULARLY THAT IN VIEW REFTTEL D AND ANTICIPATED

FURTHER DISCUSSIONS BETWEEN FRG AND GOH NEXT MONTH
WEST GERMANS MAY BE PARTICULARLY INTERESTED COORDINATING
WITH USG ALONG LINES SUGGESTED THIS MESSAGE.

5. IN CONCLUSION, WE HAVE ONE OTHER OBSERVATION WHICH
MAY BE RELEVANT TO OUR ALLIES. USG HAS SO FAR COUCHED
ITS PROPOSALS TO GOH (REFTEL B) IN CONSTRUCTIVE TERMS,
LARGELY ONLY IN AREAS WHERE PROGRESS SEEMS POSSIBLE. WE
HAVE AVOIDED FINGER-POINTING IN ORDER TO ENCOURAGE HUNGARIANS
BE AS FORTHCOMING AS POSSIBLE ON IMPLEMENTATION IN COMING
MONTHS. HOWEVER, IN ORDER TO AVERT ANY GOH CLAIM OF SUB-
STANTIAL COMPLIANCE WITH HELSINKI AND TO PROTECT OURSELVES
FROM CHARGE THAT POSITION WE WILL BE TAKING IN BELGRADE IS
HARSHER THAN AND THEREFORE INCONSISTENT WITH OUR POSITION
IN BILATERAL DISCUSSIONS WITH GOH, WE HAVE BEEN CAREFUL TO
DESCRIBE OUR PROPOSALS AS FIRST STEPS TOWARDS DISTANT GOAL.
WE IMPLY THAT GOH IMPLEMENTATION OF HELSINKI FINAL ACT WILL
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 BUDAPE 00327 010751Z

BE JUDGED ON BASIS OF HOW MUCH REAL PROGRESS HAS BEEN MADE
TOWARDS THAT DISTANT GOAL.
DACHI

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLICIES, TREATY COMPLIANCE, MEETINGS, COLLECTIVE SECURITY AGREEMENTS
Control Number: n/a
Copy: SINGLE
Sent Date: 31-Jan-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977BUDAPE00327
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770035-0302
Format: TEL
From: BUDAPEST
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t1977014/aaaaacxw.tel
Line Count: 142
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: ff5d47d5-c288-dd11-92da-001cc4696bcc
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 77 STATE 9708, 77 BUDAPEST 193, 77 BUDAPEST A-4, 77 BONN 1539
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 01-Feb-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3566095
Secure: OPEN
Status: NATIVE
Subject: RECONCILING OF BILATERAL CONSULTATIONS WITH GOH ON CSCE IMPLEMENTATION WITH MULTILATERAL APPROACH TO BE TAKEN IN BELGRADE
TAGS: PFOR, US, HU, CSCE
To: STATE
Type: TE
vdkgvwkey: odbcc://SAS/SAS.dbo.SAS_Docs/ff5d47d5-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009